

TEAM SERVICE PLAN

FOOD AND SAFETY

2023-2025

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This Service Plan:

- Sets out the key activities that the service area delivers.
- Sets out the key tasks for the service area and the resources allocated to carry out those tasks.
- Identifies the main risks and challenges to the delivery of the service.
- Provides a high-level action plan for the service

December 2023

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1.0 Introduction

The Food and Safety Team Service Plan is an expression of Tendring District Council's (TDC) continuing commitment to the provision of Food Hygiene and Safety, Health and Safety, Animal Welfare and other related services.

The Council is designated as a Food Authority under the Food Safety Act 1990. The Food Service plan

The Food Service Plan has been produced, as it is a requirement by the Food Standards Agency (FSA) in its *Framework Agreement on Official Feed and Food Controls by Local Authorities*. The FSA is the governing body that oversees all areas that relate to food safety and standards.

2020-2022 were unprecedented years due to the Coronavirus pandemic. The food safety team were involved in the COVID-19 pandemic response. The closure of many businesses and the adaptation of businesses to work in different ways significantly impacted the food safety interventions carried out.

The guidance produced by the Food Standards Agency in prioritising interventions during this time was implemented as appropriate. This has caused a national issue of food inspections not being inspected within the normal risk rated requirements. Tendring District Council are no exception to this, and indeed have not returned to the pre-pandemic level of interventions. This is due to a number of issues following the pandemic. Lack of Competent officers to carry the food inspections and glitch in data base systems causing missed and overdue inspections.

This plan highlights what the Food Safety Team at Tendring District Council will do moving forward, in relation to our statutory functions.

1.1 Aims and Objectives of the Food Safety Team

The Service Plan sets out how Tendring District Council will deliver the food safety enforcement function in accordance with current guidelines for the period 2023 to 2025. This document sets out the following:

- Food safety objectives detailing the Council's responsibilities as set out in legislation, associated statutory code of practice and national Guidelines.
- The current work programme within the Service.
- The Council's policy on food safety, sampling, provision of information to business, investigation of complaints and allegations of Food Poisoning, response to Food Safety Alerts and infectious disease control. Sections of this are within the Food Safety Enforcement Policy.

2.0 Scope and objectives of the Food Safety Team

The Service is currently provided in-house by suitably qualified and experienced Environmental Health Officers (EHOs) and Technical Officers (EHTOs) and contracted EHOs all of which are on permanent contracts with the latter contracted EHOs being on a rolling program.

2.1 Our objectives are to:

- Ensure that food and drink intended for sale for human consumption, which is supplied, manufactured, produced, stored, distributed, handled or consumed within Tendring complies with the law, is free from contamination and is without risk to the health of consumers (for people who work, live or visit Tendring District).
- be committed to ensuring that satisfactory standards of food hygiene are practised and maintained throughout the district.
- Undertake an effective and planned programme of quality risk-based food safety inspections of food premises (by qualified and suitably trained officers), to ensure compliance with food law and to minimise risks to health and safety.
- Take appropriate enforcement action proportional to the risks involved and in accordance with the Council's Food Safety Enforcement Policy with due regard being given to the Primary Authority Scheme and guidance from relevant external bodies.
- To monitor foodstuffs manufactured, imported, stored or on display for sale in the Tendring district, through a planned yearly sampling programme which includes imported foods. To carry out reactive sampling for microbiological examination. More detail is held within the food sampling policy and procedure
- Promote good food hygiene and safety by informative updated communication to businesses and consumers in the Tendring District.

2.2 The Service will: -

- Establish and maintain an up-to-date register of all food premises in the district.
- Inspect food premises situated within the district will either be inspected on a risk-based rolling programme in accordance with the Food Law Code of Practice or in the case of some lower risk premises (E premises) be subject to an alternative enforcement action to keep abreast of developments within the business,
- Prioritise where programmed inspections have been missed due to the lack of officers and the issue within our data base system. The team will prioritise in

the order below, those premises that have not had an inspection (unregistered food businesses), New Food registrations, Schools, Carehomes and high-risk premises, missed inspections 2014-2022 and finally inspections within the current program 2023-2024. In that order. Note: within each category A-E will be prioritized in order of risk. *

* Some businesses have been wrongly risk assessed as such officer discretion will be used when inspecting their area.

- Utilise statutory powers as necessary to secure safe practices, premises, procedures and personnel engaged in all commercial food handling activities situated within the district.
- Investigate and resolve food complaints where required and respond in accordance with customer standards of the council.
- Provide assistance and advice to businesses and consumers on food related issues.
- Receive and act on food hazard warnings including the notification of concerns relating to food distributed regionally, nationally and beyond.
- Inspect all food within the district that may be contaminated and take necessary action. Seize detain and destroy, as necessary any unfit food.
- Take action to close food premises which represent an imminent risk to health.
- Approve and inspect premises processing, handling and storing meat products and preparations, dairy, fish, live bivalve molluscs and egg products as required under Regulation (EC) 853/2004 and the Food Safety Enforcement Code of Practice.
- Gather shellfish and seawater samples to maintain classification of the shellfish beds in Tendring and more specifically Walton On The Naze and Brightlingsea.
- Undertake a food-sampling programme that takes account of current food problems as determined by the Eastern Region Sampling Group.
- Work in partnership with Public Health colleagues from Essex County Council and other agencies to coordinate and deliver strategies and projects which promote healthy eating.
- Inform the general public of the district about food safety, healthy eating and nutritional issues by issuing press releases and by developing the TDC website.
- Comment on proposed food legislation, codes of practice and other official documents as necessary and as requested.

- Provide appropriate export certifications requested by food companies in the district.
- Carry out Port Health and Ship Sanitation Inspections in line with current legislation.
- Complete and submit timely, accurate statistical returns to the Food Standards Agency requirements.
- Carry out the activities in this Service Plan with an educative approach where possible and in line with our enforcement policy.

In addition to food safety, the officers (EHOs) of the Food Safety Team are also responsible for the enforcement of health and safety. EHTOs are responsible for animal welfare, Tattooing, piercing and electrolysis legislation.

All officers are expected to act in accordance with the Council's enforcement policy, which puts the national 'Regulators' Code' at the centre of the Council's approach to regulating businesses and with that, an explicit commitment to carry out regulatory activities in a way that supports businesses to comply and grow.

3.0 Links to Corporate Objectives and Plans

Tendring District Council has adopted a on the 15th of December 2023. The new corporate plan is for the years 2024-2028. Work is underway to identify specific projects and to prioritise in the first year of the plan.

TDC's Vision, a draft of the new Corporate Plan, has been agreed by TDC's Cabinet. Encompassed with a Community Leadership approach, and a listening to residents and businesses commitment, it sets out five themes:

- Pride in our area and services to residents.
- Working with partners to improve quality of life.
- Raising aspirations and creating opportunities.
- Promoting our heritage offer, attracting visitors and encouraging them to stay.
- Financial sustainability and openness

The consultation was supported by an independent company, Mackman Research, who also carried out more in-depth consultation with a representative sample of residents, as well as partners.

The Food Safety Team contributes to the Corporate amins in the following ways

• Safe food is a prerequisite of a good quality of life. The team focuses on protecting the public by ensuring good safe, hygienic food is on the market for sale.

- By working in partnership with other agencies and services aimed at improving the quality of life, health, safety, and wellbeing of the people of Tendring.
- A risk-based approach to enforcement. Reducing crime through the investigation of service requests and proactive inspections.

4.0 Profile of Tendring District Council

Tendring District Council covers an area of 33,548 hectares and lies to the east of Colchester between the rivers Stour and Colne and is bounded on the east by the North Sea.

It has 38 miles of varying coastline and has a population of 148,300 inhabitants (2021 Census) and comprises the towns of Clacton-on Sea, Frinton-on-Sea, Walton-on-the-Naze, Dovercourt and Harwich, Manningtree and Brightlingsea. In addition to these towns there are numerous small villages.

The employment in the area includes a significant proportion in tourism, although there is some manufacturing; the area has a high level of elderly residents, and this results in large numbers of nursing and residential care homes and related employment.

There are four ports in the district the most significant being Harwich International Port, along with Harwich Navyard and two smaller ports at Brightlingsea and Mistley. The newly designated Freeport East site encompasses much of the district.

There are 32 wards served by 48 members. Housing and Environment is based at the council's offices in Pier Avenue, Clacton.

4.1 Organisational Structure

An organisational chart is included at Appendix A. This shows the structure of the Service and its position in the organisation.

The Constitution of Tendring District Council ultimately delegates the responsibility for the procurement of the food service in terms of budget and policy framework, to the Cabinet Member holding the Portfolio for Environment.

The power to institute legal proceedings under legislation relating to the quality, safety and content of food has been delegated to the Strategic Governance Manager and Monitoring Officer.

The food service currently has the following staff allocation: -

 Food and Safety Manager (EHP) - (0.75 FTE in food service until full complement of staff)

- Responsible for Carrying out inspections for new food business, programmed food inspections, food complaint visits, Health and Safety over a geographical area, resource management and leadership of the service and advice to the Council on Food, Health and safety related issues, alongside partnership working with external Public Health colleagues on strategies and initiatives to promote healthy eating, and other areas such as the Animal Welfare. Priority of inspections (Describe in service delivery).
- Nominated Lead Food Officer for the District with additional responsibilities including the monitoring and maintenance of officer competence, preparation of the annual service plan and submission of the annual monitoring returns
- Environmental Health Officer (0.7 FTE engaged in food enforcement)
 - Responsible for food enforcement within the district on a geographical basis. Priority of inspections (Describe in service delivery).
 - Officer is also engaged in Health and Public Health duties where required and priority allows.
- 2 VACANT Environmental Health Officers Posts (currently being advertised (1.5 FTE engaged in food enforcement)
 - Responsible for Food and Health Safety enforcement within the District on a geographic district basis
- Contract Environmental Health (2.0 FTE engaged in food enforcement)
 - Responsible for Food Hyigene and safety enforcement within the district on a geographic district basis Specific to 2023-2024 programmed inspections, complaints and food registrations.
- 3 Technical Officers (1.5 FTE engaged in food enforcement (currently 1.5 FTE In animal welfare, Tattooing and other licensable activities.
 - These officers cover a range of duties including programmed low risk food inspections. routine infectious disease investigation and procuring shellfish (in accordance with Centre for Environment Fisheries and Aquaculture (CEFAS) protocols), food and water samples throughout the district in accordance with the Eastern region sampling programme. This programme takes account of EC, FSA, HPA and local sampling requirements. The results obtained following the analysis of these samples are now input into the UK Food Sampling System (UK FSS) thereby giving a national context into which they can be positioned and thereby interpreted.

The Council uses the services of a Public Analyst - Eurofins Scientific, which are approved by Essex County Council Trading Standards. The team also sends bacteriological samples to the UK Health Security Agency Communicable Disease Surveillance Centre at Colindale and shellfish and seawater to the Centre for Environment Fisheries and Aquaculture Science.

4.2 Competencies

The Food and Safety Manager (Lead Officer), EHO's, Contractor EHO's/Food safety officers, are fully competent to inspect all risk categories of premises as required by the Code of Practice and take formal food samples. The Food and Safety Manager, EHOs, contractor EHOs, are authorised to serve Hygiene Improvement Notices, detain and seize Food and the Food and Safety Manager and EHOs are authorised to serve Hygiene Emergency Prohibition Notices

5.0 Service Delivery and Demand for the Food and Safety Team

At the time of writing, the Food and Safety Team is still recovering from the impact of the covid-19 pandemic and the recent loss (September 2023) of all competent officers in the team but is now working towards returning to normal operations. The FSA had published a recovery plan for local authorities to achieve certain milestones by specific dates. This was the minimum expected and the Council is still committed to trying to achieve these. A full outline of the recovery plan published by the FSA can be found on their website:

The descriptions below are of the service resourced by the Council's core funding and the additional work being undertaken in response to the pandemic

5.1 Demand on the Food Safety Team

Situated within the District are 1240 food premises, all of which are included within our proactive inspection programme. The team is serviced by a Uniform computer database system which maintains a business database of the district.

The types and number of premises, as of the 21st of December 2023, are shown below along with the comparison with the previous year which illustrates an increasing number of new food businesses the majority of which are restaurants and caterers.

BUSINESS TYPE	Number In District as At December 2023	Number In District as At April 2024	Number In District as At April 2025
Primary Producers	2		
Manufacturers/packers	19		
Restaurant/Café/Canteen/Caterer/Take away	564		
Hotel/Guest House/Leisure Facility	40		

Caring/Nursing Premises/Hospital School/College	172	
Home Caterer / Mobile-outside	248	
Caterer/Retail Bakery/Sandwich Shop /		
Pub/Club / Butchers /Fishmongers /Fishing		
Vessels		
Supermarket/Premises selling food supplement/Retail Premises with food	167	
Newsagent/Off licence/Corner shop/Cash & Carry	27	
Importers / Exporters	1	
Total	1240	
New Food registrations 2023	128	

Contained within the above premises are 2 premises which are approved under Regulation (EC) 853/2004. It should also be noted that there are 413 inspections that have not been carried out due to an error in the database. As such these have been prioritised and will be explained further on in the plan.

The Food Safety Team is based at 88-90 Pier Avenue, Clacton on Sea, Essex CO15 1TN. Customers can contact the service via the Tendring District Council, Website and or email fhsadmin@tendringdc.gov.uk.

In addition to being a popular tourist area, the Tendring District is very popular as a retirement area being within easy reach of London and having a pleasant rural area with urban areas situated on the coast. There are 191 residential care homes and nursing homes situated within the district. Although there are a large number of food premises within the district it does not seem to attract many large food manufacturers perhaps with the exception of Surya Rice Itd as part of the Flying Trade Group.

The oyster fisheries situated around Walton on the Naze and Brightlingsea produce shellfish within the district. The Food team has a responsibility for ensuring that these shellfish beds and associated depuration plants are monitored to ensure that classification and standards are being maintained which involves exhaustive officer involvement.

The Food Safety Team also look after Food Import Official controls both inland and Port Health. The district has five ports. The main Border Control Point, Port for Products of Animal Origin (etc) Harwich International is looked after on our behalf by the Port of Felixstowe under the direction of East Suffolk Council who are in contract with TDC.

The Other four ports fall under Tendring District Council, these are Harwich International, Harwich Navyard, Mistley and Brightlingsea ports (although Brightlingsea port is looked after by Colchester City Council). Inland imported food and feed controls fall to the Authority within whose boundary the food/feed resides when subject to the official control. In the case of Imported Feed coming into the Ports, the responsibility for official controls rests with the riparian port Authority, which in this case is Tendring District Council.

Port Health requests and food hygiene inspections are undertaken in connection with Ship Sanitation Certificates required under international health regulations. Port health inspections which require inspections of food hygiene and standards on board vessels coming into the ports are undertaken at Harwich International and Harwich Navyard. The provision of Ship Sanitation Certificates has just been restarted as part of the new team, currently two officers are trained.

Regular check ins are conducted with the Port's Head of Operations to assess future intentions regarding feed import plans. Incoming ship manifests (forwarded from the shipping agents) are regularly monitored, to check container consignments of feed and potential feed material coming into the Port. No known feed imports requiring official controls have been identified. As a result, the service check importer shipping manifest checks alone as a means of monitoring activity.

The continuation of residents wishing to start up food businesses from the home continues to grow. This trend continues into this year 2023 with more food registrations for home business start-ups. However, the trend with new businesses on the high street have continued to grow this year. With 128 of all types registering since March this year.

5.2 Enforcement Policy

In relation to the Tendring District. the Council has signed up to the Enforcement Concordat and produced an enforcement policy available to all on the Council's website at https://www.tendringdc.gov.uk/business/licensing-legislation/food, or viewed at the Tendring District Council, 88-90 Pier Avenue, Clacton on Sea, Essex CO15 1TN,. The Food Safety enforcement policy is attached as Appendix B.

To avoid conflicts of interest in premises operated by Tendring District Council, all significant breaches of food law in these premises which are not acted upon swiftly will be brought to the immediate attention of the Chief Executive. In the unlikely event that contraventions raised were still not addressed the matter would then be referred to the Cabinet of the council.

6.0 Service Delivery

6.1 Food Premises Inspections

The Food and Safety team adhere to the revised "Food Law, Code of Practice (England)" and the "Food Law, Practice Guidance (England)". In doing so, this gives consistency in the rating of premises for inspection as well as ensuring that performance can be benchmarked against other local authorities and can be externally assessed.

The current composition of premises is shown below along with their inspection or alternative enforcement intervention frequency. Officers determine the category into which a premises fall by applying the rating system contained in the Food Law Code of Practice.

Category of	Current list of	Inspections or	Inspections or alternative
Premises	Businesses in relation	alternative interventions	interventions (E
	to their risk.	(E premises only) due in	premises only) due in
		2023-2024	2024-2025
Category A	5	3	2
Category B	22	4	5
Category C	165	41	63
Category D	553	74	168
Category E	492	25	58
Total	1240	212	294
Unrated	258	194 (note 128 Food Registrations since March 2023)	
Total	1468	N/A	N/A
Missed	499	409 (as of December 2023)	
Inspections			
2014-2022			

They are not allowed to extend the frequency calculated but may impose a more onerous one perhaps to adjust for seasonal opening etc. An 'A' rated business is not allowed to be downgraded unless the reasons are discussed with the Lead Food Officer

The alternative intervention initiative for category E premises commenced in June 2013 and is used to monitor for any significant changes in the operation of low-risk premises.

Category of Premises	Inspection Frequency
Category A	6 months
Category B	12 months
Category C	18 months
Category D	24 months
Category E	36 months
Unrated	New Premises to be inspected
	within 28 days of notification

The Frequency of inspections is listed below:

All premises not returning the questionnaires received an inspection visit in the usual manner. Premises where an alternative enforcement questionnaire was completed are not rerated at this time, this being deferred until the next inspection due date when a premises inspection will be completed i.e., 3 years hence about category E premises.

All Local authorities were expected to submit an end of year return to the Food standards Agency detailing the delivery of official food controls and related activities.

Whilst traditionally this has taken the form of the Local Authority Enforcement Management System (LAEMS) designed for performance monitoring and management purposes the 2020/21 return is designed to obtain a picture of delivery set against the minimum expectations set out in FSA guidance and advice given to Local Authorities. This has changed and Local Authorities are now reporting to the FSA twice yearly.

In particular it is also to establish and help the FSA understand the backlog of intervention that have built up and thereby help inform policy decisions on the FSA guidance and advice from 1 July 2021 and on recovery planning in the medium term. It should be noted that we have now moved on from this and Local Authorities should be returning to normality.

At TDC there would normally be a return for the Local authority, 2020-21, 2021-22 2022-23 However, these are missing from the files at TDC therefore the last return confirmed on the FSA site currently available is 2019-2020. Of the 1221 businesses, the scheduled inspections 177 were completed for the district which was 97.5 Broadly Compliant, with dropping to 83.37% if the not yet rated establishments are considered. Moving forward the Food Team will update the FSA return so that we can be more representative in the figures.

Currently we have made the October 2023 return we are running at 64%. This figure is likely to fluctuate as are the programmed inspections over the next few years. This is primarily down to 400+ inspection falling off the database system. This was either through a glitch in the system or a mistake in closing the record. These have now been found are being prioritise below inline with FLCoP.

Action taken: - The team is now working through a priority system in relation to food inspections: -

Priority 1 Inspections for unregistered, un-inspected businesses, new food registered businesses as well as new food registrations, and settings feeding vulnerable groups (schools and care homes) which are overdue for inspections.

Priority 2 2014-2022 inspections A-Ds obviously high risk rated comes first. (it should be noted that looking into these businesses as an example there were businesses given a 0 but no follow-up was carried out). Again, these have been and are being addressed.

Priority 3 Programmed inspections for this year 2023-2024 and 2024-2025.

6.2 Enforcement

The Food Safety Team endeavours wherever possible to use informal means to achieve compliance with the law. Where there is imminent risk, flagrant breaches of the law, or persistent failure to maintain standards, the Service does not hesitate to use its full statutory powers in accordance with its Enforcement Policy. This can be by Formal letters, Hygiene Improvement Notice, through to prosecution.

Where Inspections of food premises requiring specialist input or knowledge are specifically allocated to these Officers on an ad hoc basis, or assistance is sort further afield.

There were no premises prosecuted in the period 2022-23. Again, data is not available for 2022-23 but will be made available going forward.

6.3 Food Hygiene Complaints

The team also receives and deals with complaints regarding poor hygiene standards at food premises, poor food handling practices and unsatisfactory refuse storage at food premises. A total of 86 such complaints have been received so far in 2023-2024. It should be noted that now the team has competent officers a number of these complaints are forming part of the inspection program due to be related in part to the missed inspections.

6.4 Primary Authority Principle

The Primary Authority principle is supported by the Environmental Health Service, which undertakes its role in this respect in accordance with the guidance issued by the Food Standards Agency (FSA) and The Department of Business, Energy and industrial Strategy (BEIS).

In particular. The Food Service will:

- Have regard to any inspection plans or advice it has received from any liaison with primary, home and/or originating authorities.
- Having initiated liaison with any primary, home and/or originating authority, notify that authority of the outcome.

There are currently no formal Primary Authority Agreements set up for the businesses in Tendring district.

Primary Authority gives companies the right to form a statutory partnership with a single local authority, which then provides robust and reliable advice for other councils to take into account when carrying out inspections or dealing with non-compliance. It is the gateway to simpler, more successful local regulation.

6.5 Advice to Business

The Food Safety team provides many opportunities for advice to businesses, from the planning stage onwards. The team ethos is to help, offer advice and educate

before taking formal action. The team will not hesitate however to take formal action in appropriate cases.

- Advice is provided to existing or proposed food businesses, members of the public and other Council services on a reactive and proactive basis
- Inspection reports contain a concluding section of advisory matters, which although not relating to specific legal requirements, contain advice on good management practice. Statutory requirements listed in the main body of the report are wherever possible supported with advice on how compliance can best be achieved.
- The Food Service as part of the Environmental Health Service uses the Council's website as a resource for the provision of information to businesses and the general public. Further information can be obtained from the Food Standards Agency website.
- Officers aim to give advice in accordance with recognised guidance and codes of practice.

6.6 Food Inspection and Sampling

The Food Safety Team Service regards food sampling as an important area of work. Food sampling at point-of-sale can provide useful information about the microbiological fitness of food for sale within Tendring.

A food sampling programme has been devised for 2023/2024 but is also based on the UKHPA (UK Health Security Agency) studies / Eastern Region / FSA / Essex Food Liaison group requirements. Local priorities have also been included in this programme.

The Service has been allocated a sampling budget by UKHPA for the 2023/2024 period; this includes the full cost of laboratory analysis and the full cost for sample collection from Tendring. Arrangements are in place with the UKHPA at Colindale to carry out the microbiological examination of samples. Note the budget has not been used for 2023-2024

Due to the loss of Officers in relation to leaving the authority and the subsequent backlog of programmed inspections the amount of time spent on sampling in 2023-2024 has been substantially reduced

It is anticipated that the sampling programme will be fully recovered by 2025.

Food sampling will be conducted where appropriate and in particular.

- Priority is given to sampling at food manufacturers/high risk premises based in Tendring District
- During the approval process of establishments and intermediaries.

- In response to complaints.
- For identified planned internal, regional and national projects

In 2022-2023 a total of 53 food samples were submitted for analysis. 44 of these tests were for Oyster sampling of the beds in Brightlingsea and Walton On The Naze. All samples are classified by the UKHPA laboratory to be of a satisfactory, borderline or unsatisfactory standard. Food classified as borderline or unsatisfactory are rarely considered to be unsafe to consume. Follow up work and further sampling is undertaken where results are not of a satisfactory standard.

Routine food samples are usually purchased anonymously in the first instance and in accordance with the priorities agreed by the Eastern Region Sampling Group which incorporates the EC and UKHPA sampling program. These sampling programmes cover the whole Eastern Region and ensures that sufficient numbers of samples can be collected on each occasion.

Public Health England is committed to writing a report summarising surveys and subsequent results and the Local Authorities then agree further action if necessary.

Food complaint samples are submitted to the public analyst or food examiner where necessary and, if any situation is liable to lead to formal action, the samples will be taken in a formal manner.

6.7 Infectious Diseases

The measures to be taken to control the spread of infectious diseases are contained in various Acts of Parliament and their associated regulations. This legislation includes the control of food poisoning and food and water-borne diseases.

During 2023-to date the has service received **32** formal notifications of infectious disease, mostly food borne. Notifications can include Salmonella, Cryptosporidium, Giardia, E coli O157 and Legionella. The break down can be seen in the table below.

The source of these infections is often unknown for a variety of reasons. Some are attributed to travel abroad, and many may have been acquired in their own home. The Food Safety team look into the cases and look for patterns, clusters and whether a food business maybe linked. Where this is the case the officer for the area will investigate.

One Technical Officer specialises in the initial contact and logging of notifications to trace potential sources and thereafter implement controls, however in isolated cases these investigations are seldom conclusive. If individual cases are linked or large outbreaks occur the team forms an incident team to investigate the matter.

The Food Service, in conjunction with UKHPA has a documented infectious disease Joint Plan that also includes the outbreak plan, which includes a detailed written procedure supported by reference material.

The resource requirement for this function for 2023-2025 is impossible to quantify. Outbreaks of this nature are infrequent, individual events. Should the need arise, staff from all disciplines within the Environmental Health Service would be expected to assist with an investigation.

Lower priority work would be cancelled or postponed. The overall Service Plan acknowledges the need for the team to be flexible to accommodate the scale of any outbreak encountered.

The team is represented on a joint Health Protection Agency/Local Authority Working Group on infectious diseases which has produced a Joint Outbreak Control Plan.

Infectious Disease	2022-2023 No.	2023-2024 No.	2024-2025 No.
Campylobacter	11	3	
Salmonella	32	14	
Cryptosporidium	4	13	
Giardia	0	1	
E. coli	4	1	
Dysentery	0	0	
Viral Hepatitis	0	0	
Total	51	32	

6.8 Food Safety incidents

Food Safety Incidents are dealt with in accordance with the FSA's Code of Practice and the team's procedures. The hazard warnings are received by the Food and Safety Manager or the most senior officer present who acts accordingly.

The Council has a 24hr emergency service and they hold the Food and Safety Manager's home details so that he can be contacted outside office hours as well as the Lead Environmental Health officer's details. The FSA can also contact the Food & Safety Manager directly in an emergency.

The Food and Safety Manager is also contacted directly by the FSA Food Alert text messaging service. The team regularly take part in exercises designed to test the emergency call out procedure.

All media releases made in response to a food alert are checked by the Food and Safety Manager to ensure that the local statement is accurate, relevant and consistent with the Agency statement

We have received one FSA Food Safety incident in November 2023, requiring investigation and recall of a product.

6.9 Brand Standard, Food Hygiene Rating Scheme

Tendring District Council are part of the Food Standards Agency; 'Food Hygiene Rating Scheme' (FHRS) also known as the 'Brand Standard'. Since the launch of the rating schemes, we have seen an increase in the number of businesses who are

engaging with the Council for advice on how to improve food hygiene and in turn improve their rating.

Under the FHRS food businesses are given a rating for their hygiene, ranging from 0 (urgent improvement necessary) to 5 (very good). The table below provides a breakdown of rated premises. Correct as of December 2023. *

Rating	Number	% Of All Businesses in TDC
5 (very good)	1120	90.3
4 (good)	283	22.8
3 (generally satisfactory)	158	12.7
2 (improvement necessary)	70	5.6
1 (major improvement necessary)	70	5.6
0 (urgent improvement necessary)	17	1.37

* These Figures will fluctuate due to the missed inspections being brought up to date.

The scheme is a cost effective, well publicised and visible way of promoting food hygiene and empowering consumer choice by making available information to which the Public has a right to access under Freedom of Information Legislation. As well as promoting food hygiene it also gives Tendring District Council a best value method for meeting public access obligations.

The ratings are available as a link from the Councils website and direct on <u>http://ratings.food.gov.uk</u>, every eligible business is issued with a window sticker displaying their individual rating. Note in England it is not a requirement to display the sticker.

6.10 Liaison with Other Organisations

The Food and Safety Manager represents the Council at the Essex Food Liaison Group. This is a formally constituted group.

One of the main aims of the group is to ensure consistency of enforcement across the whole of Essex in relation to food safety matters in accordance with an annually approved work plan. Included in the work plan is the requirement to organise cost effective training events for staff and there are many other efficiencies to be had from the pooling of resources. The group is routinely attended by representatives from the Food Standards Agency, Essex County Council Trading Standards and the UKHPA with guest presentations from other agencies including the Department of Health.

There is a close working relationship at officer level with adjoining Local Authorities and UKHPA (formerly the Essex Health Protection Unit), especially where there are food-borne illness related outbreaks.

The team is represented on the local Infection Control Committee which is chaired by the Local Consultant in Communicable Disease Control.

7.0 Resources

7.1 Staffing Allocation

The numbers of full-time equivalent staff employed on food safety within the Council is as shown in 3.45 above. The team will only authorise appropriately qualified, trained and experienced officers on the recommendation of the Food and Safety Manager.

7.2 Staff Development Plan

It is the intention of the Council to ensure that all staff are qualified to an appropriate level and are able to receive sufficient training to keep them up to date in the service area where they work.

The Food and Safety Team is committed to continuing professional development and the technical officers have agreed to comply with the Chartered Institute of Environmental Health Officers scheme.

The team will have meetings every month and cascade information and training where appropriate. The Council has a formal annual performance management system which includes the preparation of a Personal Development Plan listing identified training needs which are also necessary to meet continual professional development needs.

The team members standardise practices by attending shared training events, team meetings and when new legislation or processes are introduced.

All EHO's that are corporate members of the Chartered Institute of Environmental Health (CIEH) are required to undergo at least 20 hours of Continuous Professional Development (CPD) per year. In addition, the Code of Practice requires food inspectors to have undergone a minimum of 10 hours food training per annum in accordance with FSA requirements.

Authorised Officers must also complete the FSA Competency framework agreement. Whilst officers are responsible for monitoring the amount of training they have done in a year.

The Service recognises this need and supports staff in achieving the minimum amount required by the CPD scheme. Officers with Chartered Status must complete 30 hours of CPD per year.

Training needs are identified by examining:

- Operational requirement arising from Service Demands.
- Individual needs highlighted at Personal Performance Plan review meetings.
- The introduction of new legislation/Code of Practice and FSA.

How these needs are met may vary, but the typical sources of training include:

- Day release courses.
- On the job training.
- In house short courses.
- External short courses and seminars.
- E-Learning Subscriptions e.g. ABC Food Law

Training must be approved before it is undertaken, and it is evaluated after the event. All training received will be documented as part of the Service's assessment competency.

One to One appraisals and Performance programs will be completed over the next year and then on an annual basis by the Food Safety Manager with a six-month review.

8.0 Review

8.1 Review against the service Plan

The Food Service Plan is a statement of the Council's commitment to food safety and should serve to re-assure the public that their best interests are being looked after.

Performance against this Food Service Plan will be monitored and reviewed in line with the team's overall Service Plan and will follow the same process as outlined in the Council's 'Performance Management Guide'.

The plan is based on the financial year since all statistics and budget information are produced on this basis. The plan will be reviewed and amended annually.

9.0 Quality Assessment

The Food Service is delivered within a documented quality system with strategies in place covering most areas of food safety. Within these strategies a documented system is in place for management monitoring of the quality, uniformity and consistency of enforcement.

Within the framework of these documents the following activities are planned: Internal Audits of:

Food Safety Inspections

- a) Post Inspection review of case records and documentation
- b) 100% of contractors' inspections are currently checked
- c) Accompanied inspection

- Food Complaints (service requests)
 - a) Food Safety
 - b) Foreign Bodies
 - c) Allegations of Food Poisoning
 - d) Food Alerts

Formal enforcement activities, including.

- Hygiene Improvement Notices
- Hygiene Emergency Prohibition Notices
- Prosecution Files.
- Detention / Seizure / Voluntary Surrender cases.

There are management systems which monitor the response times for complaints received (food & hygiene complaints etc.). The target response times are 10 working days.

10.0 Review against Plan

The Service Plan going forward will be monitored to establish:

- Inspections of premises against target that being 85%
- The percentage of premises broadly compliant with food hygiene.
- Number of food samples taken.

In addition, the Food and Safety Manager will evaluate:

- Actual resource allocation versus projected allocation.
- Responses to complaints
- Reactive work, formal actions and investigations.

A key aim of The Service is to continually improve the quality, efficiency and effectiveness of its Services. It is also to recover from the loss of staff and to catch up on all the missed food programmed inspections, hence the 2-year plan.

Where the review process identifies areas for improvement or development, these will be adopted in accordance with current in-house documented procedure, the FSA Framework Agreement, Statutory Code of Practice and National guidance.

Any variation from this policy will be agreed through the team's management review process. Situations requiring amendment or addition to this policy must be approved by the Food and Safety Manager and will be made as soon as possible.

11.0 Areas for Development

The following Service developments are planned for the period 2023-2025:

- The team will continue to work in accordance with the Food Standard Agency Recovery Plan and return to normal operating within the FLCoP.
- Continue the review and updating of the Standard Operating Procedures and Policies for this Service (specifically Sampling program).
- Adapt to any changes as a result of the FSA Achieving Business Compliance program.
- Review procedures in relation to export certificates for food not of animal origin. (There has been a significant increase in export certificates since Brexit.)
- Follow guidance provided by FSA/APHA/DEFRA to continue to ensure officers are competent to carry out duties such as export health certificates.
- Continue with the full recovery of the sampling program.
- Review the existing team enforcement policy to ensure it reflects national and local policy and guidance. (Note Completed November 2023)
- Develop the Idox Uniform Enterprise IT application. The Enterprise system is a management tool which helps ensure high quality service delivery and the App on tablets.
- Update website to provide best practice advice to businesses.

The signatories below hereby confirm that Tendring District Council is committed to maintaining high standards of food safety within its area, and that sufficient resources will be made available to provide the service capacity to achieve this.

Corporate Director-Operations and Delivery	Date
Portfolio Holder- Environment	Date

Appendix A

